



Governing Board

Thursday, March 27, 2014, 7:30 A.M.
Historic Utah County Courthouse, Ballroom, 3rd Floor
51 South University Avenue, Provo, Utah

ATTENDEES:

Chair/Mayor Bert Wilson, Lehi City
Vice Chair/Mayor James Hadfield, American Fork City
Chris Finlinson, Central Utah Water Conservancy District (CUWCD)
Mayor John Curtis, Provo City
Mayor Jeff Acerson, Lindon City
Councilwoman Rebecca Call, City Of Saratoga Springs
Councilman Mark Seastrand, Orem City
Walter Baker, Utah Dept. of Environmental Quality (DEQ)
Brian Cottam, Utah Division of Forestry, Fire, and State Lands (FFSL)
Robyn Pearson, Dept. of Natural Resources (DNR)
Commissioner Larry Ellertson, Utah County
Councilman Jonathan Reid, Mapleton
Reed Price, Utah Lake Commission

INTERESTED PARTIES / VISITORS

Richard Nielson, Technical Committee Chairman
Chris Keleher, Department of Natural Resources (DNR)

INTERESTED PARTIES / VISITORS

Commissioner Doug Witney, Utah County
Greg Beckstrom, Provo
Bob Trombly, Provo
Jordan Cullimore, Lindon City
Jason Allen, Utah Lake State Park
Mike Mills, JSRIP
Laura Ault, Utah Division of Forestry, Fire, & State Lands (FFSL)
Dale Goodman, American Fork City, Vineyard
Sarah Johnson, CUWCD
Matt Howard, Utah Division of Wildlife Services (UDWR)
Garrick Hall, Farm Bureau
Commissioner Gary Anderson, Utah County
Carol Walters, Utah Valley Earth Forum
Shaw Phillips, Volunteer
Larry Ballard, Citizen
Ryan Clegg, Citizen
Robert Krejci, Citizen
Cari Krejci, Citizen
James O'Neal, Citizen

ABSENT: Santaquin City, Springville City, Vineyard Town, Woodland Hills Town, State Legislature.

1 **1. Welcome and Call to Order.**

2 Mayor Wilson called the meeting to order at 7:38 A.M. He welcomed everyone and then he excused
3 Mr. Ray Walker and Mr. Dean Olsen.

4 **2. Approve the Consent Agenda**

5 Mayor Wilson motioned to approve the consent agenda including the Governing Board minutes for
6 February 27, 2014 and the February 2014 financial report. Ms. Rebecca Call asked to have a change made

1 in the minutes on page 2, line 14. She requested to have it read "...the allocation of funds from the Chevron
2 Gas spill are being watched closely *by some elected officials* to insure it all stays within Willard Bay." Mayor
3 Hadfield motioned to adopt the consent agenda with the requested change. It was seconded by Mayor
4 Curtis and voting was unanimous in favor of the motion.
5

6 **3. Report from Reed Price, Executive Director.**

7 Mr. Price welcomed Mr. Jonathan Reid of Mapleton City, Mr. Luke Allen as the newly hired intern for
8 the Utah Lake Commission, and Mr. Shaw Phillips, a resident of Saratoga Springs. Mr. Robyn Pearson
9 welcomed Mr. Brian Cottam of Forestry, Fire & State Lands.

10 **Grants:** Mr. Price said the ULC applied for two grants; a \$65K grant through the Watershed Restoration
11 Initiative, and a \$150K grant through the Department of Agriculture and Food. The grants will help fund
12 phragmites removal. Notifications about these grant approvals will be made in the coming weeks.

13 Applications for the Willard Bay settlement grant are due on May 5, 2014. The ULC is applying for
14 funding to remove carp and phragmites at Utah Lake. Mayor Wilson asked if the money would be
15 dispersed throughout the state of Utah or if all the money would be used to fund projects at Willard Bay.
16 Mr. Walt Baker said applications are being accepted from everywhere in the state, and that they will
17 choose projects which will prove the greatest benefit to the ecosystems surrounding Willard Bay. He said
18 great expenditures have already been made to Willard Bay, and that they are not exclusively focusing on
19 Willard Bay projects.

20 Ms. Call said the Jordan River Commission is planning to submit an application for oil-water separators
21 and wanted to know if it was necessary to broaden their request to include an ecosystem restoration
22 element to their project. Mr. Baker said the Department of Water Quality was not placing any limitations
23 on the type of projects they would accept.

24 **Outreach:** Mr. Price said the ULC sponsored a successful luncheon with many city managers to inform
25 them about the Commission. Mayor Wilson said he heard a lot of good comments about the meeting from
26 those who attended. Mr. Price was pleased that Mr. Christensen was able to attend the meeting and
27 provide first hand experience about the improvements that have been made in the City of Saratoga
28 Springs.

29 **Field Trips:** Fourth grade field trips are scheduled for April 23, May 1, and May 8, 2014. They will be
30 held at the Utah Lake State Park. We received an abundance of applications and are unable to
31 accommodate all of the requests. Applications are being reviewed and we will allow as many students to
32 attend as possible. Mayor Wilson asked if new schools were applying for the field trip. Mr. Price said we
33 received applications from all three school districts, including new schools and schools that have attended
34 in the past.

35 **Utah Lake Festival:** The festival is scheduled for Saturday, June 7, 2014 at the Utah Lake State Park
36 from 10 A.M. to 2 P.M. Mr. Price offered to provide booth spaces to all interested communities.

37 **Recruitment:** Mr. Price said that Mayor Wilson, Mayor Hadfield, Commissioner Ellertson, and Ms. Call
38 have assisted him in encouraging new ULC memberships. They met with Eagle Mountain, Cedar Hills,
39 Alpine, Pleasant Grove, Payson, and Spanish Fork. A meeting is scheduled with Highland City. The
40 invitation to join the Commission has been well received, but decisions cannot be made until council
41 members give their approval.

42 **Water Quality:** Several months ago, Leland Myers and Mr. Baker presented and discussed phosphorus
43 and nitrogen permit limits with the ULC. They recommended that Utah County WWTP's work together to
44 research and find the interaction of nitrogen and phosphorus on Utah Lake. This information will help us
45 understand the ecosystem of Utah Lake and ultimately help the state determine appropriate nutrient limits
46 for the lake.

47 Mr. Baker said that the Great Salt Lake is protected by one standard, but that there are a plethora of
48 standards that protect streams, lakes, and Utah Lake. He said that all wastewater treatment plants have a
49 stake in the decisions that will be made. He informed us that the state would make a conservative decision

1 if they do not have enough data. Nearly \$1M of Davis County and Salt Lake County WWTP's money is
2 spent each year to review or support what the state is doing. He said the DWQ feels it will be a beneficial
3 collaboration.

4 Mr. Price said research costs would have a financial impact on WWTP, but it would not come directly
5 from the ULC. He initially planned to have WWTP's put out an RFP, budget money, and ask for suggestions
6 on how to move forward. He then found out that WWTP's in Salt Lake, Davis and Weber counties have a
7 similar type of group that is already working with the state and knows the steps that are necessary to move
8 forward. They also recognize the importance of Utah Lake in the big picture. Mr. Price said he is scheduled
9 to meet with the group next week and will ask if they are interested in working with the ULC and Utah
10 County WWTP's.

11 **Budget:** Preliminary budgets will be presented at the next meeting and should be similar as in years
12 past with a slight increase to the non-municipal portion.

13 Mr. Price asked for questions; there were none.

14 **3. Strategic Planning Session.**

15 **Review of the Utah Lake Commission History**

16 In early 2004, the Utah Council of Governments began talking about ways to make Utah Lake a great
17 resource again. They organized a Study Committee and a Technical Committee. In 2006, they decided to
18 form a commission and drafted an inter-local agreement. On April 19, 2007, the Utah Lake Commission
19 held its first meeting.
20

21 The Interlocal Agreement is composed of 16 articles. Mr. Price briefly explained each of these as part of
22 a slide show presentation.

23 *Article 1.* Definition

24 *Article 2.* Defines the five main purposes (1) Encourages and promotes multiple uses of the lake (2) Fosters
25 communication and coordination (3) Promotes resource utilization and protection (4) Maintains and
26 develops recreation access (5) Monitors and promotes responsible economic development

27 *Article 3.* Terms of the Agreement. (1) It is a 50 year agreement (2) It can be terminated with a 75% vote of
28 the Commission

29 *Article 4.* Creation of the Commission (1) It is a separate government entity (2) It identifies the
30 headquarters

31 *Article 5.* Parties to the agreement. (1) Initial membership (2) Subsequent membership (3) Withdrawal

32 *Article 6.* Voting Rights. (1) One vote per member of the Governing Board

33 *Article 7.* Powers and authorities of the Commission (1) Powers of the Interlocal Cooperation Act (2)
34 Receive grants (3) No superseding authority (4) Enter into contracts (5) Acquire personal property

35 *Article 8.* Responsibilities of the Commission (1) Create a Master Plan (2) Review private development
36 proposals (3) Review proposed agency actions (4) Recommend adoption of uniform ordinances and
37 standards (5) Identify needs and focus areas to achieve the Plan's vision

38 *Article 9.* Liabilities and obligations of members

39 *Article 10.* Governing Board (1) Appointment (2) Compensation (3) Leadership (4) Alternates (5)
40 Meetings/Minutes/Voting

41 *Article 11.* Powers and Duties of the Governing Board (1) Executive Committee (2) Create other
42 committees of board members (3) Staffing (4) Bylaws and Rules (5) Records

43 *Article 12.* Technical Advisory Committee (1) Representation (2) Leadership (3) Meetings (4)
44 Subcommittees

45 *Article 13.* Funding, Budget, Accounts and Financial Records (1) Funding of operations (2) Annual budget (3)
46 Accounting (4) Records (5) Staffing (6) Bylaws and rules

47 *Article 14.* Dissolution of the Commission. (1) No debt (2) 75% vote (3) Division of assets

48 *Article 15.* Filing of the Interlocal Agreement. (1) Each entity shall have the Interlocal Agreement on file.

49 *Article 16.* Miscellaneous Provisions

1 Mr. Price discussed the Master Plan and its history. It is the guiding document of the Commission and
2 doubles as the comprehensive management plan for the Division of Forestry, Fire & State Lands. He said
3 Utah Lake belongs to the citizens of Utah and we should have access to this resource. He said the dock
4 amendment was an example of this.

5 Mr. Price encouraged each board member to read the three Master Plan items, which were included in
6 their packets. (1) Vision statement of the Utah Lake Master Plan (2) Utah Lake Master Plan Policy
7 Statements (3) Utah Lake Master Plan Goals and Objectives

8 The creation of the Utah Lake Master Plan began in February 2008. The phrase “Awake Utah Lake” was
9 branded to express their goal of making Utah Lake a vibrant part of our community as it had been in the
10 early and mid 1900’s. In 2008, a Current Conditions and Trends Report was written, workshops with
11 commission members and the public were held, and a draft plan was written and reviewed. The plan was
12 adopted on June 26, 2009.

13 The plan includes an executive summary, an introduction, vision statements, policies, objectives and
14 goals (which have been prioritized into high and medium priority). The plan also includes adoption and
15 amendment processes, as well as planning maps. (1) management classification (2) current conditions,
16 appendices (a) stakeholder findings (b) statement of current conditions (c) implementation strategies (d)
17 procedures for Sovereign Land management (e) proposed goals and objectives needing further review.

18 Mr. Price asked if there were any questions. Mayor Curtis asked if Mr. Price had been with the
19 Commission since it was organized. Mr. Price said he represented Orem City on the Technical Committee
20 but was not involved with the Executive Council of Governments. In 2007 he was appointed director of the
21 Utah Lake Commission.

22
23 **SWOT Analysis (strengths, weakness, opportunities, threats):**

24 In the weeks prior to this Governing Board meeting, Mr. Price asked Governing Board and Technical
25 Committee members to fill out a SWOT analysis. This type of survey can help the ULC identify ways to
26 move forward in a productive and focused manner.

27 **1. Strengths:** Mr. Price said the top strengths identified by the survey results were: (1) Collaborating and
28 coordination of goals and efforts (2) Hub for information (3) Phragmites removal efforts (4) Carp removal
29 efforts (5) Staff support. He then asked how we should tap into these strengths.

30 Mayor Wilson said the Commission is doing a good job. He said Mr. Price’s efforts in sharing the ULC
31 story and encouraging new memberships will strengthen our Commission.

32 Ms. Call said she feels the Commission is doing a great job staying focused on the reasons that it was
33 established, but she felt that we should exercise more freedom with “collaboration and coordination of
34 goals.”

35 Mr. Pearson said the ULC has been able to accomplish goals, discuss difficult topics, change the nature
36 of the Lake, remove carp, and phragmites. He said he gets excited as he thinks about what the future holds
37 for the Utah Lake Commission and that the best part is still ahead. We would not be where we are today if
38 it were not for the organization of the ULC and the support of the individuals around this table. He agreed
39 there is a need to encourage other cities to participate.

40 Ms. Call, agreeing with Mr. Pearson, said that the Committee has made tangible accomplishments. The
41 City of Saratoga Springs enjoys the tangible results of phragmites removal along its shoreline.

42 Mayor Hadfield said he recently met with the Mayor of Eagle Mountain. They discussed storm water
43 that flows through communities and is ultimately discharged into Utah Lake. He said the Mayor of Eagle
44 Mountain began thinking about Utah Lake and how his city has an impact on it even though they do not
45 have lakeshore property. Mayor Hadfield believes that as water quality in the Lake improves, so will the
46 quality of life for our communities.

47 Mr. Mark Seastrand said Mayor Washburn told him about the formation of the ULC and how great it is
48 that so many individuals are willing to come together and talk about Utah Lake. He also said that
49 tremendous progress has been made over the past few years.

1 Commissioner Ellertson said that our consistent focus and willingness to meet together often to talk
2 about Lake issues will allow us to be successful.

3 **2. Weaknesses:** Mr. Price then shifted the discussion to ULC weaknesses. The top weaknesses were
4 identified as (1) Lack of full municipality support from all cities in the county (2) Lack of dedicated funding
5 (3) Lack of public awareness and knowledge of the Commission.

6 Mayor Curtis said “irregular board attendance” and “lack of full municipality support from all cities in
7 the county” are connected. He said that the chances of us losing a city are much higher if the
8 representatives are not here and engaged. He also believes our own consistent attendance is important.
9 Being willing to discuss difficult topics like the bridge may also impact our attendance.

10 Ms. Call talked about dedicated funding. She said the Lake belongs to the state, and they are not being
11 good neighbors if they decide local buy-in is required for them to fund improvements. The Lake is state
12 property, so state funds should be invested to improve it. She said we have the method, strategy, and
13 personnel in place and that we just need state funding to accomplish the Master Plan that they adopted.

14 Mr. Pearson said people are typically willing to protect things in which we have placed a financial
15 investment. He said we protect those assets with our vote to make sure the money is being spent wisely,
16 and he compared this vote to “a return on investment.” He believes that as we begin to solve the “lack of
17 dedicated funding” issue, we will possibly begin to solve the “lack of full municipality support from all cities
18 in the community.”

19 Mayor Curtis said the ULC is a great influential body, but he worries that we do not speak loudly
20 enough or in unison to the legislature to receive funding.

21 Mr. Baker said that there are many who have requested money from the governor’s office. He said
22 they don’t typically give out money and hope that good things will be done with it. Rather, they expect to
23 receive plans that have broad based support before they will consider funding.

24 Mayor Curtis suggested that we should think about the variety of ways that individuals have asked for
25 money in our cities. He said that it is much more likely that a group would receive funding if they
26 submitted their plan, a list of goals that they planned to accomplish, and a list of items with which they will
27 need help.

28 Mr. Baker said there is a great correlation between getting funding and asking for funding for grants
29 from the legislature. We learned this year that the legislature wanted matched funding. We can go after
30 all types of funding, but at some point, they will look at us and ask what we are willing to do to match
31 those funds and where is the return on investment?

32 Ms. Call said we are able to provide our willingness to match funds. She repeated what she said at the
33 last Governing Board meeting. The City of Saratoga Springs contributes .62 cents per capita and the
34 legislature only offered .13 cents per capita this year. We need to foster a relationship with those at the
35 legislature with a unified voice. We need to inform them of our match and what they need to do to
36 accomplish their Master Plan for Utah Lake.

37 Mr. Seastrand said the ULC needs a well-articulated vision that comes not only from the Commission,
38 but from residents as well.

39 **3. Opportunities:** Six items were identified as the highest ranking opportunities; (1) Creating a positive
40 image for the lake; showing it provides services of value (2) Becoming a unified voice for lake projects and
41 programs (3) Engaging community and diverse organizations in creation of common goals (4) Securing
42 funding for projects (5) Connecting the Jordan River Parkway trail to the Provo River Parkway trail (6)
43 Opportunity for greater public education, outreach, and involvement.

44 Mr. Price recognized that everyone on the board is busy and that it is hard to support every project that
45 is requested by citizens. He said he would like the board to come up with one “big win” project that
46 everyone can embrace.

47 Commissioner Ellertson suggested our “big win” could be to connect the trail around the Lake.

48 Ms. Call said the Loch Lomond trail connection scheduled for construction this year is a big win for the
49 City of Saratoga Springs and the entire Lake.

1 Commissioner Ellertson said that the idea of putting a trail around the lake was an attempt to define
2 the development area from the area that shouldn't be developed. He questioned whether the connection
3 for the Provo River Trail should be at the mouth of the canyon as opposed to the Utah Lake State Park. He
4 said another issue is the need to find the value.

5 Mr. Baker said "creating a positive image for the lake; showing it provides service of value" is
6 connected with the last goal, "opportunity for greater public education, outreach, and involvement." If
7 people can find value in this resource, they would come and enjoy it. He said that pride in our resources is
8 an important principle. He told the group about the positive changes that have occurred since the
9 rehabilitation of areas along the Ogden River.

10 Mr. Price mentioned that there is an opportunity to showcase the lake in Vineyard with the @geneva
11 project.

12 Ms. Call suggested that we create a county recreation map that would include recreational amenities,
13 trails, marinas, access points and Utah Lake State Park. People would be able to see the changes that have
14 taken place around the lake as well as where they could access it. This idea could be considered public
15 outreach.

16 Mr. Baker said that taking people out on Utah Lake would change all of their preconceived notions
17 about it. He believes that hearts could be changed, one at a time, with a good experience at the lake. They
18 would begin to value the lake, have passion for it, and possibly even cause generational changes to take
19 place.

20 Mayor Wilson asked how many boats go out on Utah Lake each year. Mr. Jason Allen said there are
21 approximately 280,000 visitors at the Utah Lake State Park each year, but he was uncertain how many of
22 these visitors came with their boats. He said that he would make these numbers available at the next
23 meeting.

24 Mayor Curtis said he took his family out on the Lake on a busy Fourth of July weekend. He expected it
25 to be crowded, but it felt as though they had the entire lake to themselves. Mr. Allen said it is a huge
26 selling point to tell people that it is possible to find quiet areas on the lake if you are willing to travel for 10
27 to 15 minutes away from busy marinas.

28 Mayor Wilson asked how much it costs to launch a boat at Utah Lake. Mr. Allen said it is \$8 to \$10
29 depending upon the marina; annual passes range from \$75 to \$80. Boats that are 62 years or older can get
30 an annual pass for \$35. Mayor Wilson thought we should entertain the idea of having a "*Float your boat*
31 *for Free Day*" to encourage new boaters to enjoy the Lake and to encourage return visitors. Mr. Allen said
32 there are no entrance fees for the Utah Lake Festival, but they would be willing to consider this idea. Ms.
33 Call said this could cause problems for the City of Saratoga Springs because their boaters already
34 experience a long wait on weekends.

35 Mayor Cutis asked why people don't access the lake more and said that it seems the amenities
36 available to the public are underutilized. He also expressed his worry that the ULC is not piggybacking
37 enough with the changes that will be made through the Provo River Delta Restoration Project.

38 Mr. Mark Seastrand asked how developments on the lake are accomplished. He wanted to know if
39 each community is connected to a master plan through the ULC, or if it is left to their individual discretion.
40 Mayor Hadfield answered him saying that the Commission has encouraged each city to have a shoreline
41 protection zone and to identify the uses within that zone. Lindon and American Fork have adopted this
42 ordinance.

43 Mr. Price said the ULC has provided a model ordinance. It helps to make sure development is
44 appropriate and it provides communication between adjoining communities to make sure their uses are
45 compatible. Commissioner Ellertson said we should follow up on this so we can capitalize on the strengths
46 that exist around the lake.

47 Ms. Call suggested the idea of creating a map that identifies land uses and potential future
48 developments. It could be a tool to foster discussion and allow neighboring communities to be aware of

1 what others are proposing. Mr. Seastrand believes that everyone could be excited if they were aware of
2 the accomplishments that are happening around the Lake.

3 **4. Threats:** The long term future threats are (1) Uncertain future funding (2) Ongoing gaps in local
4 government participation (3) Loss of member interest if significant progress is not made quickly.

5 Ms. Call commented on the second threat; ongoing gaps in local government participation. She said it
6 is important for board members to report ULC success efforts to their respective communities. It is
7 important that they know how beneficial the Commission is to them. When it comes time to request
8 money for projects, our requests are less likely to be brushed aside.

9 Mrs. Chris Finlinson said the ULC should select a specific goal that would allow us to measure our
10 accomplishments and stay energized. Perhaps the ULC could be a catalyst in bringing groups together to
11 accomplish specific goals one at a time.

12 Mayor Hadfield said our single biggest threat is water quality. If we cannot continually improve water
13 quality, we cannot continue to survive.

14 Mayor Curtis asked how funding from wastewater treatment plants would be funneled and spent. He
15 wanted to know if the ULC could be the entity through which the money is spent. He would also like the
16 ULC to provide information about accomplishments that would be made with the money. Mr. Price said
17 decisions are still being made, but that the idea could be considered.

18 Commissioner Ellertson asked a question in conjunction with the studies that are being done. He
19 wanted to know what we are trying to clean up (at the lake) and who is it for? Mr. Price said that these are
20 the big questions that this group of managers is trying to answer. He said they also like to define what a
21 “clean Utah Lake” would look like. He said that everyone would love a crystal clear body of water like Bear
22 Lake, but questioned if it was obtainable.

23 Mr. Jonathan Reid asked how we could engage absent Board Members. He said that his city does not
24 border the Utah Lake, but he is motivated to help because of the greater vision of improving this resource.

25
26 **Break:** Mayor Wilson requested a brief 10-minute break.

27
28 **Master Plan Goals and Objectives:**

29 Mr. Price said the next section of our planning meeting is geared toward goals and objectives.

30 Ms. Call said it is the responsibility of each Governing Board member to partner with the ULC when
31 working on projects that accomplish ULC goals. It will help us in our future requests and applications.

32 **Land Use:** Mr. Greg Beckstrom said he learned two things when he began his career in the planning
33 field. (1) Wisdom of a planning decision was clearer with hindsight than it was at the time the decision was
34 made. (2) The cost of changing your mind after a decision has been made and implemented is extremely
35 expensive, and nigh unto impossible. In a decade from now, the result of the decisions that are made
36 today will be visible. He said it is unlikely that those who are serving in public office positions will be here
37 to defend the decisions that are being made today.

38 Mr. Beckstrom read the Land Use Vision Statement from the ULC Master Plan. He said the ULC is the
39 lead agency. The survey indicated the following items as high priorities for Land Use; (1) Facilitate
40 communication among jurisdictions (2) Facilitate communication between the state and municipalities (3)
41 Implement a shoreline ordinance that includes a buffer and flood-based development restrictions (4)
42 Sensitive land acquisition for habitat and wetland protection.

43 Mr. Beckstrom asked if there were any lake issues that the state, community leaders, Governing Board
44 members, or neighbors should know and understand. Ms. Call mentioned private boat docks. She said she
45 appreciates the state’s perspective, but would like the possibility of having private boat docks in the future.
46 The city understands the hurdles and responsibilities associated with this topic.

47 Mr. Beckstrom suggested an idea to create a committee or subcommittee of land-use experts that
48 could periodically look at and provide perspective analysis.

1 Mr. Beckstrom informed board members that FEMA is changing floodplain elevation maps. Current
2 floodplain maps show flood elevation at 4495 ft, and the new maps will show the floodplain elevation at
3 4498 ft. He said it is the same elevation, but it is based on different data. These numbers are not critical in
4 most areas, but they are around rivers and the lake.

5 Mr. Beckstrom asked if there were areas around the lake that needed to be designated for habitat and
6 wetland protection. Mr. Price mentioned that there is quite a bit of sensitive land that has been acquired
7 on the south end of the lake and is in preservation status. Mr. Beckstrom said much of the land of the
8 proposed Provo River Delta Restoration Project is under a protection easement.

9 Mr. Beckstrom then mentioned other lower ranking Land Use goals; (5) Encourage lake-oriented
10 development (6) Non-sensitive land acquisition to accomplish other goals of the plan (7) Obtain elevation
11 data for the shoreline (8) Enhanced law enforcement.

12 Commissioner Ellertson said that there is pushback from landowners when we talk about land use. We
13 need to educate and involve landowners so they understand that we are trying to work together.
14 Mayor Hadfield recounted an experience of landowners who had legal representation and wanted to
15 exercise rights and build near the shoreline. He suggested they look at the history of the lake, elevations,
16 ice flows, etc., before building.

17 Commissioner Ellertson suggested bringing land use planners together. Mr. Beckstrom said there is a
18 desire to accommodate the interests of private property owners, and the need for them to accept
19 responsibilities or consequences for their decisions. He said they try to protect current property owners
20 and those who may own the property in the future.

21 Mr. Pearson asked if there was an opportunity for land use planners to gather at a forum? Mr.
22 Beckstrom said there was a statewide planning association, but he was uncertain if a subgroup existed in
23 Utah County. Mr. Price said the ULC has a Land Use Subcommittee that created this portion of the Master
24 Plan, but has been inactive for a while. He said the subcommittee could easily be reactivated. Mayor
25 Curtis feels it is a mistake not to invite landowners and have an open dialog.

26 Mr. Beckstrom expressed appreciation to Board Members who take time to focus on Utah Lake issues.
27 It will benefit the lake, the users, and a quality of life for those in our valley.

28 **Transportation:** Mr. Richard Neilson read the transportation vision statement of the Utah Lake Master
29 Plan. He then read the top goals in this category; (1) Facilitate communication among jurisdictions (2) Trail
30 construction/Include a requirement for shoreline trail construction as a condition of development. Some
31 secondary goals include; (3) Continuous participation in transportation planning activities (4) Improved
32 road access to existing and new access points on the lake (5) Involvement in cross-lake transportation
33 studies (6) Creation of scenic byways.

34 He said Utah County is the lead agency and that the Technical Committee and the Mountainland
35 Association of Governments are both sister agencies.

36 Mr. Neilson expressed the importance of communicating with other jurisdictions. The Lake Trail began
37 25 years ago and portions of the trail have been built between the Jordan and Provo Rivers. He said it
38 would be optimal to have land developers set aside space for trail development or to build the trail as part
39 of their developments. Ms. Call said she would be willing to share how the City of Saratoga Springs
40 requires developers to put in the trail around the lake as part of their development.

41 Mr. Neilson said that funding is a challenging and competitive process. He said there was about \$50M
42 of money available this year, but there were \$150M in requests for that funding.

43 Mayor Curtis asked if the trail could be expedited. He also expressed the importance of trail continuity.
44 Mr. Nielson said the Murdock Canal Trail would be a great model for the Utah Lake Trail. Mayor Curtis said
45 planning always proceeds funding.

46 **Natural Resources:** Mr. Mike Mills said a lot of progress has been made in this area. The Natural
47 Resources Vision Statement focuses on a healthy ecosystem, balancing the uses of the lake, preservation,
48 protection, monitoring, and improving the ecosystem.

49 The high priority goals for natural resources are; (1) Actively promote efforts to control phragmites

- 1 (2) Support efforts to reduce the carp population
- 2 (3) Promote understanding of impacts of invasive species
- 3 (4) Support June Sucker recovery efforts, Studies that provide information on water quality of Utah Lake
- 4 (5) Facilitate management and promotion of a recreational fishery.

5 *Phragmites and other invasive plants:* Phragmites removal began seven years ago. The ULC
6 implemented a 10-year plan to address this problem. Forestry, Fire, & State Lands, Utah County, and DWR
7 also help support the ULC in phragmites removal. He said that ongoing funding is a great concern. Grants
8 have provided funding in the past, but they are becoming more competitive and difficult to obtain.

9 Mr. Baker said it is important to collect data that will support and illustrate the trajectory. Defining
10 “good” and “bad” with baseline data will help us allocate resources to the proper place. Mr. Mills agreed
11 that there is a need to have a solid set of baseline data. Mr. Price said the best source of data that the ULC
12 has for phragmites is the video footage of the shoreline taken with a GoPro camera. It allows us to see
13 areas of progress and areas that need to be addressed.

14 Commissioner Ellertson said he contacts the city when he sees phragmites in drainage areas. Ms. Call
15 said the City of Saratoga Springs is preparing a burn plan if a green-air day becomes available.
16 Commissioner Ellertson also suggested the need to look at other ways to control phragmites.

17 *Support and reduce the carp population:* Mr. Mills said a lot of progress has been made in this area. A
18 large portion of funding has come from The June Sucker Recovery Implementation Program. Mr. Mills said
19 the JSRIP is the lead agency, but they recognize the ULC as a partner. Wildlife Resources and the Division
20 of Water Quality are supporters as well.

21 Mr. Mills said funding for carp removal was allocated from the legislature and we are trying to gather
22 matched funding as part of the allocation. This will allow us to keep carp removal efforts going for the next
23 18 months. He said our greatest need is to secure ongoing funding. We will need less funding once we
24 have reduced carp levels by 75% and only need to maintain the carp population.

25 Ms. Call asked if fishing tournaments could be considered in the future as part of the maintenance
26 efforts. Mr. Mills said we will need to remove 600,000 lbs of carp annually at that point, but the idea could
27 be considered.

28 *Promote understanding of invasive species:* Utah Lake is at risk for being invaded by invasive quagga
29 mussels. They multiply quickly, attach to hard surfaces, clog pipes, do damage to irrigation gates and can
30 do more ecological damage than carp. The state has put a lot of effort into protecting the lake from this
31 potential problem, but it is hard to manage because of all the access points around the lake.

32 *Support June Sucker recovery efforts:* The June Sucker Recovery Implementation Program consists of
33 several agencies on state, federal, and local levels. They contribute efforts and money to stock June Sucker
34 fish in the lake. They hope to move the June Sucker from the endangered species list to the threatened
35 species list. They eventually want to have it removed entirely from the Endangered Species Act. Funding
36 for the JSRIP program is secure. The Provo River Delta Restoration Project will help with the June Sucker
37 recovery effort. Mr. Price wanted to remind the board that this is in conjunction with the Central Utah
38 Water Project.

39 *Provide information on water quality:* Mr. Mills said there is a need to increase our efforts in water
40 quality. Data needs to be collected, but it is difficult to obtain money for this type of project. He said this
41 has the potential to impact each member of the Commission. Our next step is to secure funding.

42 Mr. Price said municipalities should to be involved in this important issue. POTW’s are pleased that the
43 ULC is offering support. We are trying to move forward in an efficient manner. Mayor Wilson asked Mr.
44 Price how many WWTP’s there are in Utah County. Mr. Price listed Orem, Salem, Provo, Spanish Fork,
45 Payson, TSSD, and Springville. He said Santaquin also has a WWTP, but they do not discharge to the Lake.

46 Mr. Baker suggested that a partnership be formed to gather data, share resources and efforts. Sharing
47 responsibilities creates synergy and will allow for good decisions to be made.

48 Mr. Price said Leland Myers recommended \$250K for research efforts. Divided among the
municipalities, this amount equates to about 50¢ per person.

1 *Facilitate Management and promotion of a recreational fishery:* Mr. Mills said he was surprised and
2 pleased to see this item listed as a top priority. He said Utah Lake is an untapped resource. Carp populate
3 most of the lake, however, the large black crappie, walleye, catfish and blue gill found in the lake are
4 unprecedented. Utah Lake (Approximately 150 square miles) only entertains one-third as many of the
5 fishermen that fish at Jordanelle Reservoir. (Approximately 11 square miles) He said we can begin
6 promoting this great resource as we make more progress with carp and phragmites removal.

7 *Nature Center:* Mr. Mills said they conducted a study with the National Parks Service to find out how to
8 establish a nature center. He felt the next step should be to decide where it would be located and to
9 determine which partners would contribute to it. He asked the board what they thought the next step
10 should be. Ms. Call said we would need to discuss volunteer staff members before determining a location.
11 Mr. Mills agreed that staffing is an important consideration. Mr. Seastrand asked how other nature
12 centers function. Mr. Mills replied that successful nature centers are connected to larger organizations or
13 environmental groups that offer dedicated funding.

14 *Other topics:* Mr. Mills briefly talked about the need for ongoing research, and utilizing the commission
15 as a place where others may access information about the research that has been done.

16 **Recreation:** Mr. Allen provided additional information about the number of vessels that were on Utah
17 Lake last year. He said their boat checks records show that approximately 12,450 vessels came to Utah
18 Lake between mid May and mid September. He said a more accurate annual number would be between 15
19 or 20 thousand. He said these numbers are independent from other types of recreation at the lake.

20 *Improving existing public access points:* Mr. Allen said there are 5 public marinas, 3 private marinas,
21 numerous sportsmen access points scattered around the lake, and 3 sportsmen access points specifically
22 designed for Wildlife Resources. Mr. Price said there are a lot of legal access points that need to be
23 improved, but he is interested in identifying and improving just a few of them through DWR. Mr. Allen said
24 litter and the lack of restroom facilities are issues at various access points.

25 *Encouraging destinations and facilities for lake recreation:* Mr. Allen said each municipality would be
26 responsible to decide on future developments that would benefit them and the Lake. Mr. Price said the
27 most pressing areas are in Vineyard and Saratoga Springs. We want developments in these areas for public
28 use. Ms. Call is open to discussions, or suggestions that would be beneficial to the community.

29 Mr. Pearson asked about the annual budget for the Utah Lake State Park. Mr. Allen said the
30 operational expenses are \$240k, and \$550k with four full-time employees. He said the revenue they
31 produce at the Utah Lake State Park allows them to be self-sufficient.

32 *Expand/create/improve beaches:* Mr. Allen said there are many ways to improve existing areas around
33 the Lake with permission from State Lands and Army Corps of Engineers. Mr. Price said leaseholders are
34 the lead agency in this area, and they are responsible for making sure that beaches are maintained for
35 public use. We want to use smart planning as we create new beaches.

36 *Developing overnight camping facilities near Utah Lake:* Mr. Allen said there are organized overnight
37 camping facilities at Lincoln Beach and the Utah Lake State Park; he thought Lindon and American Fork
38 might have some as well. Mr. Price said this goal of developing camping facilities may fall outside of our
39 responsibilities, but this item was identified during the planning process. The Boy Scouts of America have
40 expressed interest in creating a few day camps and overnight campgrounds around the Lake. The ULC is
41 willing to support those who are interested in developing these facilities.

42 *Catalog and publicize a descriptive listing of lake destinations:* As discussed earlier, there is a need to
43 create maps that show what Utah Lake has to offer. Mr. Allen talked with county tourism and the Provo
44 Chamber of Commerce about advertising the amenities of Utah Lake; they both seemed willing to help.
45 Mr. Price said the ULC has been focusing on cataloging access points and destinations. As more
46 development occurs, we will want to make sure the public is aware of them.

47 *Encourage public access for angling opportunities:* Mr. Allen said we will advertise Utah Lake as an
48 upcoming fishery and begin holding public fishing tournaments when the time is right.

49

1 Mayor Wilson suggested holding off on any further discussion until a quorum is present. Mr. Price
2 agreed with the idea. Mayor Wilson asked if anyone disagreed with the decision to postpone the
3 remainder of the discussion. There were no objections.
4

5 **7. Other Business or Public Comments.**

6 Mayor Wilson asked audience members if they had any comments. Mr. James O’Neil said he was
7 interested in talking to the young professionals who attended today’s meeting.

8 Mr. Ryan Clegg said he is interested in working with the Commission to remove phragmites with his
9 equipment. He also spoke about negative public opinions about Utah Lake. He would like to see more
10 beach access at the boat docks around the Lake.

11 Ms. Carol Walters was distressed at the lack of representation at the meeting. She said her group
12 supports the adoption of the Utah Lake Model Ordinance as it relates to establishment of protective
13 boundaries and protected habitat for wildlife; she also asked each municipality to adopt it. She also said
14 there is tremendous support for the lake trail. She provided her web address; uvef.org

15 Mr. Shaw Phillips expressed his desire to volunteer and assist the ULC with projects.
16

17 **9. Confirm the next meeting of the Governing Board.**

18 Mayor Wilson confirmed that the next Governing Board meeting would be held at the Historic Utah
19 County Courthouse Ballroom on Thursday, April 24, 2014, at 7:30 a.m.
20

21 **10. Adjourn.**

22 Mayor Curtis motioned to adjourn the meeting. It was seconded by Ms. Call. Voting was unanimous in
23 favor of the motion.