



## Governing Board

Thursday, January 23, 2014, 7:30 A.M.  
Historic Utah County Courthouse, Ballroom, 3<sup>rd</sup> Floor  
51 South University Avenue, Provo, Utah

### ATTENDEES:

Vice Chair/Mayor James Hadfield, American Fork City  
Chris Finlinson, Central Utah Water Conservancy District (CUWCD)  
Mayor John Curtis, Provo City  
Mayor Jeff Acerson, Lindon City  
Councilwoman Rebecca Call, City Of Saratoga Springs  
Councilman Dean F. Olsen, Springville City  
Mayor Randy Farnworth, Vineyard Town  
Walter Baker, Utah Dept. of Environmental Quality (DEQ)  
Laura Ault, Utah Division of Forestry, Fire, and State Lands (FFSL)  
Representative Mike McKell, Utah State Legislature  
Representative Deidre Henderson, Utah State Legislature  
Councilman Ray Walker, Woodland Hills Town  
Robyn Pearson, Dept. of Natural Resources (DNR)  
Commissioner Larry Ellertson, Utah County  
Reed Price, Utah Lake Commission

### INTERESTED PARTIES / VISITORS

Chris Keleher, Technical Committee Chairman  
Henry Maddux, DNR  
David Lewis, Student  
Garrick Hall, Farm Bureau  
Bob Trombly,  
Michael Mills, JSRIP  
Cabey Serr, Provo  
Robert Krejci, citizen

1 **ABSENT:** Mapleton City, Lehi City, Orem City, Santaquin City.

2 **1. Welcome and call to order.**

3 Mayor Hadfield called the meeting to order at 7:34 AM. He welcomed guests and members of the  
4 Governing Board. He excused Mayor Bert Wilson, Mayor Richard Brunst, and Councilman Ray Walker. He  
5 welcomed new members Mayor Jeff Acerson, Brian Cottom, and Jonathan Reid.

1 In the absence of the Governing Board Chair and Vice Chair, nominations were requested to select a  
2 chair pro tem. Mayor Farnworth motioned to select Mayor Hadfield and it was seconded by Ms. Rebecca  
3 Call. Voting was unanimous in favor of the motion.

4 **2. Conduct Bi-annual Election of the Commission Chair and Vice Chair**

5 Mr. Reed Price read the interlocal agreement guidelines for electing a new vice chair. The selected  
6 individual would serve for 2 years as the Governing Board Vice Chair followed by 2 years as Governing  
7 Board Chair.

8 Mayor Wilson will serve as the Governing Board Chair after having served as vice chair for the past two  
9 years. Nominations were requested for vice chair. Mr. Dean Olsen motioned to select Mayor Hadfield and  
10 Mayor Curtis seconded the motion.

11 Ms. Rebecca Call asked for consideration to change the election bylaws. She suggested that the newly  
12 selected individual serve for three years; (1) vice chair (2) chair (3) past chair. Mayor Hadfield said changes  
13 to the bylaws would need to be addressed at a future meeting. Mr. Price said he would review the bylaws  
14 to determine the procedure for making changes.

15 Mr. Walt Baker motioned to have the Executive Committee review all policies and procedures in the  
16 bylaws. Mayor John Curtis seconded the motion. Voting was unanimous in favor of having the Executive  
17 Committee review all the bylaws.

18 Mr. Larry Ellertson motioned to elect Mayor Hadfield as vice chair. Mr. Olsen seconded the motion.  
19 No other nominations were made. Voting was unanimous in favor of electing Mayor Hadfield as Governing  
20 Board Vice Chair.

21 **3. Conduct Annual Election of Executive Committee Members**

22 Mr. Price read the by-laws for appointing members to the Executive Committee. The Governing Board  
23 shall have the authority to appoint an Executive Committee of not more than 7 members of the Board.  
24 The committee shall include the Commission Chair, the Commission Vice Chair, a representative of the  
25 Department of Natural Resources, and up to 4 other members as determined by the board. Membership  
26 of the Executive Committee shall be reviewed and voted on each January.

27 Commissioner Ellertson, Chris Finlinson (CUWCD), Mike Styler (DNR), Mayor Wilson (chair), Mayor  
28 Hadfield (vice chair), Ms. Call (Saratoga Springs), and Mr. Olsen (Springville) all currently serve on the  
29 committee. Mayor Hadfield would join the group as the newly elected vice-chair. Mayor Hadfield asked  
30 the current members if they would be willing to continue their service on the Executive Committee, and  
31 they each agreed. Mayor Curtis moved to reappoint the board as presently constituted and Mayor  
32 Acerson seconded the motion. Voting was unanimous in favor.

33 **4. Approve the Consent agenda**

34 Ms. Call motioned to approve the consent agenda, which includes the Governing Board Minutes from  
35 November 21<sup>st</sup>, and the November and December 2013 financial reports. It was seconded by Mayor Curtis.  
36 Voting was unanimous in favor of the motion.

37 **5. Report from the Technical Committee.**

38 Technical Committee Vice Chair Mike Mills gave a report of the Technical Committee. He said they met  
39 on January 13<sup>th</sup>. Richard Neilson is the new TC Chair and Mr. Mills was elected to serve as vice chair. At  
40 their meeting they discussed carp removal, phragmites removal, the Dock Amendment, nutrient permit  
41 limits, and heard a presentation by Mike Pectol of the U.S. Army Corps of Engineers. On Tuesday, January  
42 21<sup>st</sup> many members of the TC observed ice fishing at Utah Lake. Their next meeting will be held in  
43 February.

44 Mayor Hadfield asked if phragmites removal was successful last year. Mr. Price said it was and that a  
45 more detailed update would be given during his presentation.

46 Mr. Farnworth asked if citizens were allowed to help with the carp removal process. Mr. Mills said a  
47 fishing license is required to go fishing on the lake, but the bulk of carp removal is not set up for  
48 recreational fishermen.

1 **6. Presentation: State of the Lake by Reed Price, Executive Director.**

2 Mr. Price reported on the activities of the Utah Lake Commission. He began by giving a brief history of  
3 the Utah Lake Commission and how it was created and how it functions.

4 Twelve municipal governments, along with the Central Utah Water Conservancy District, the  
5 Department of Natural Resources, the Department of Environmental Quality, the Division of Forestry Fire  
6 and State Lands, and the State Legislature participate in the Utah Lake Commission. Mayor Hadfield said  
7 he would like to see every municipality in Utah County participate with the Commission regardless of  
8 shoreline ownership.

9 The purpose of the commission is to (1) Encourage and promote multiple uses of the lake, (2) Foster  
10 communication and coordination, (3) Promote resource utilization and protection, (4) Maintain and  
11 develop recreation access, and (5) Monitor and promote responsible economic development.

12 The Utah Lake Master Plan was created in February 2008. It focuses on land use, shoreline protection,  
13 transportation, natural resources, recreation, and physical facilities. The Master Plan was adopted on June  
14 26, 2009.

15 The sections of the plan include (1) The plan, (2) Appendix A; Stakeholder findings, (3) Appendix B:  
16 Statement of Current Conditions (4) Appendix C: Implementation of Strategies, (5) Appendix D: Procedures  
17 of Sovereign Land Management, (6) Appendix E; Proposed goals needing further review.

18 Mr. Price explained the role of the Coordination and Communication Task. They facilitate discussions  
19 about Utah Lake with the state, jurisdictions, municipalities, and resource agencies. Mr. Price serves on  
20 the Provo Sustainability Committee and assists with DWR Central Region outreach efforts.

21 Transportation Planning Task: Participates in planning activities such as the Provo West Side Connector,  
22 the Jordan River Parkway trail and the Provo River trail. They will make Utah Lake Trails a priority item in  
23 the coming year.

24 Access Development Task: Their goal is to improve existing access points, acquire additional access  
25 points, allow private boat docks, and open up more shoreline through phragmites removal.

26 Public Education and Outreach Task: They create opportunities to promote the value of Utah Lake.  
27 They are planning to establish a research facility or nature center. Last year they completed the Utah Lake  
28 survey, conducted field trips, held the Utah Lake Festival, updated the utahlake.gov website, and worked  
29 on the nature center conceptual plan.

30 Phragmites Control Task: Approximately 6000 acres of land had phragmites growth, and nearly 3000 of  
31 those acres have been treated. Phragmites removal is a 3 year process: (1) spray phragmites with an  
32 aquatic rated herbicide to kill the monocultures (2) remove the plant; preferably by burning or ice flows (3)  
33 maintain the area to prevent regrowth.

34 Rep. Mike McKell asked about the grants that funded the phragmites removal. Mr. Price said they  
35 came from the Watershed Restoration Initiative (\$50,000) and the Invasive Species Grant from the  
36 Department Of Agriculture (\$150,000).

37 Ms. Call said Willard Bay Cleanup has approximately \$3 million from Department Of Water Quality to  
38 fund various projects. They are accepting applications and she recommended that the board look into it.

39 Mr. Baker said the Water Quality Board also received a settlement from Chevron Oil due to the pipeline  
40 spill at Willard Bay. There will be approximately \$3.1 million available for projects. The projects need not  
41 be specific to the Willard Bay area.

42 Mr. Price displayed before and after images of the Saratoga Bay (year 3) area to show the effectiveness  
43 of the phragmite removal program. Over 100 acres have been smashed, a small area near the pump house  
44 has been burned, spot treatments have been done where necessary, and shoreline treatment has been  
45 done by hand.

46 North Shore (year 2): 750 acres were treated, 300 acres were smashed, they removed other invasive  
47 species, and spot treated where necessary.

1 Provo Bay area (year 2): Approximately 800 acres were treated, they removed other invasive species  
2 where accessible, and smashed approximately 100 acres of phragmites.

3 South Shore (year 1): Initial treatment began on approximately 800 acres and they removed other  
4 invasive species such as Russian Olive and Tamarisk.

5 Mr. Price played a short video clip filmed in August 2013. It allowed the Governing Board to see a  
6 helicopter view of phragmites removal around the lake. Rep. McKell asked if residents assist with  
7 phragmites removal. Mr. Price said that residents help to remove them near their homes and along the  
8 walking trails. Ms. Call informed him that most of the removal takes place on state land rather than private  
9 land.

10 Mr. Price said the ULC approached the legislature last year to obtain funding for a carp processing  
11 facility but it was not approved. A report produced by Environ said that with a \$7.5 million dollar  
12 investment, we could expect a \$94.3 million dollar return in increased recreation on the lake. This  
13 information will be shared with the legislature to gain their support and continued funding for carp  
14 removal.

15 In the coming year our efforts will be focused on carp removal, phragmites removal, water quality, lake  
16 trails, Adopt-a-Shoreline program, the Dock Amendment, outreach and education, and by increasing the  
17 ULC memberships. In the next few weeks, he will focus most of his time obtaining funding from the  
18 legislature.

19 Rep. McKell asked if grazing permits had been considered for phragmites removal. Ms. Laura Ault said  
20 cattle do not eat it all the way to the ground as necessary. This method has worked at the Great Salt Lake,  
21 however, she expressed concerned with this option becoming a commodity rather than a solution to the  
22 problem.

23 Ms. Call asked Mr. Price to give an update on the results of the meeting with the governor. He said  
24 that the Department of Natural Resources requested \$1 million for carp removal and the governor seemed  
25 supportive of it. The governor requested a business plan and information regarding the benefits of carp  
26 removal. The Environ report was submitted to him on November 23<sup>rd</sup>. By then his budget had been  
27 prioritized and the funding request was not included.

28 Mr. Price provided three handouts to the Governing Board; (1) the Action Plan (2) message framework  
29 (3) "Utah Lake is Utah's Gem."

30 He requested that letters of support be sent to community representatives requesting support for carp  
31 removal. He also expressed the need to present the same message to the legislature as described in the  
32 "message framework" handout.

33 On Tuesday, January 21, a media fieldtrip promoted the need for continued funding for carp removal.  
34 He said local television and newspaper coverage was surprisingly accurate and helpful in getting the  
35 message out.

36 Rep. McKell asked about previous funding for carp removal. Mr. Mills said U.S. Fish and Wildlife Service  
37 and federal agencies have helped with funding in the past. The Bureau of Recreation has given left over  
38 money for the past 3 years as well. He explained it is impossible to guarantee that money will be made  
39 available in the future from these sources. Rep. McKell questioned why our funding request was  
40 significantly higher than in previous years. Mr. Mills said it is to provide an incentive for the fishermen.  
41 Removing greater amounts of carp from the lake at a more rapid pace would insure the success of this  
42 program.

43 Rep. Henderson wanted to know if appropriated funding would be used for projects other than carp  
44 removal. Mr. Price said it would only be used for carp removal costs. Rep. Henderson wanted to know  
45 why increased funding was needed. Mr. Mills said it would guarantee carp removal success. Rep.  
46 Henderson asked if other solutions, rather than offering the fishermen a financial incentive, had been  
47 considered. Mr. Mills said they felt that a financial incentive is the best solution. Rep. Henderson asked if

1 the ULC would be requesting funds from other sources in addition to legislative appropriations. She  
2 indicated it would be difficult to obtain their full request.

3 Rep. McKell rhetorically asked if cities in Utah County are willing to contribute funding for carp  
4 removal. He feels Utah County will benefit the most from this project.

5 Rep. Henderson and McKell agreed it is important to let the legislature know how this project will  
6 benefit communities other than Utah County. It is also important to let them know how financially invested  
7 they are as well. Ms. Call said many matching efforts are being made by cities in Utah County in the form  
8 of man power.

9 Mr. Henry Maddox said the probability of success is much higher if carp can be removed more quickly  
10 from the lake.

11 Rep. McKell asked about maintenance efforts after our initial carp removal goal has been met. The  
12 estimated cost for maintenance was \$250,000 annually.

13 The discussion shifted away from carp removal. Mr. Price said grant requests totaling \$200,000 are  
14 being submitted this year. He also said technology based standards will be implemented for WWTP.  
15 (1.0mg/L phosphorous, 10mg/L nitrogen) Environmental and economic impacts need to be considered  
16 when decisions are made by the state. Mr. Walt Baker said decisions will be made and they will be based  
17 upon available information. He said that if greater amounts of research and information can be presented  
18 to the state, it will allow for better decisions to be made.

19 A group has been formed to discuss, research, and create an RFP. They have been asked to work with  
20 their city administrators and establish a budget for the research. Mr. Leland Myers suggested a total  
21 budget of \$250,000 which could be divided between POTW's. Mr. Price has calculated the costs that each  
22 city would be required to contribute to these efforts.

23 Mr. Price said the ULC will be working on Utah Lake trails, an Adopt-A-Shoreline Program, a Dock  
24 Amendment, increased membership, and will continue to provide education and outreach programs to the  
25 public. The Executive Committee agreed with plans to hold a strategy and planning session in March to  
26 compile additional ideas to help the Commission continue to make progress.

27 **7. Other Business or Public Comments.**

28 Mayor Hadfield gave each member of the Governing Board an opportunity to ask questions or express  
29 concerns. Mr. Olsen said he enjoyed the ice fishing experience on Utah Lake.

30 Ms. Call said she enjoyed watching the ice fishing as well. She is worried that the commission will not  
31 receive any funding if we ask for too much. She encouraged Mr. Price to work with our legislative  
32 representatives to request a reasonable amount, including our willingness to match appropriated funds.

33 Rep. Henderson complimented Mr. Price for his impressive work. She wants these phenomenal efforts  
34 to continue, but she is concerned with funding issues. She said Senator Okerlund called her and said he  
35 would like to prioritize funding for Utah Lake, but that the request needs to be appropriate.

36 Mrs. Finlinson believes it will be hard to get a direct appropriation of money from the legislature, but  
37 said there are other pots of money and grants available. She said she is pleased with what has been done  
38 so far by the Commission.

39 Mayor Farnworth recommended WWTP support the efforts to take care of dumping issues. Mayor  
40 Hadfield said every municipality in Utah County should be involved in the ULC because it involves each of  
41 us indirectly.

42 Commissioner Ellertson said we should continue our efforts on the lake. We need to provide  
43 information to our State Legislators so they can be successful in acquiring funds for carp removal. He also  
44 spoke of the need to look at shoreline issues and trails around the lake.

45 Rep. McKell suggested hiring a legislative consultant or lobbyist to look for funds for the Commission.  
46 Mayor Hadfield agreed with his suggestion.

47 Mr. Pearson expressed his continued support of this program, stating that there are far reaching affects  
48 for all of us. The only way to recover the June Sucker is by removing carp from the lake. The condition of

1 the lake will improve and everyone will benefit from it. The only way to improve the lake is through the  
2 combined efforts of the community, county, state, and special service districts. We need to be creative in  
3 obtaining funds for the carp removal, because the cost of slipping backward in our efforts would be  
4 devastating.

5 Mr. Baker said if we are not aggressive in carp removal, we will lose our investment. Mr. Pearson said  
6 we have proven it is possible to remove large quantities of carp from the lake. The next step is to find a  
7 way to sell it for positive cash flow. Once we clean up the lake, it can become a world-class walleye fishery,  
8 which will create an economic engine for the valley.

9 Ms. Call said we should look into finding a company that would purchase carp so we would not have to  
10 request such large amounts of funding from the legislature. Mr. Price said if we can get a dedicated source  
11 of funding for carp removal, it would be easier to find private industry to purchase the fish.

12 Ms. Ault said FFSL is committed to help with phragmites removal if money and an air quality clearance  
13 can be issued. The FFSL is working with Saratoga Springs to complete walking trails according to stipulation  
14 and boundary agreements of the developers.

15 **8. Confirm the next meeting of the Governing Board.**

16 Mayor Hadfield confirmed that the next Governing Board meeting will be held at the Historic Utah  
17 County Courthouse Ballroom on Thursday, February 27, 2014, at 7:30 AM.

18 **9. Adjourn.**

19 Mayor Hadfield adjourned the meeting at 9:02 AM.